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CONFIDENTIAL

PTQ9871

PAGE 01 USEU B 03548 01 OF 06 241855Z
ACTION AF-01

INFO LOG-00 OASY-00 TEDE-00 ADS-00 ONY-00 SSO-00 /001W
-----B44C5C 241855Z /38

O 241930Z MAR 95
FM USEU BRUSSELS
TO SECSTATE WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 06 BRUSSELS 003548

FOR AF/RA - SANDRA MENDYK

AF FOR ROGER ERVIN FROM AMB RENDER

E.O. 12356: 3/24/2020
TAGS: AMGT
SUBJECT: OFFICIAL-INFORMAL

1. CONFIDENTIAL - ENTIRE TEXT.

2. HERE ARE MY CHANGES TO DRAFT TEXT ON RWANDA, BURUNDI AND ZAIRE. USEU NAHAS, WHO ATTENDED ENTIRE SESSION, HAS MADE OTHER CHANGES TO DRAFT ON REMAINING ISSUES. PLEASE RETURN YOUR COMMENTS TO USEU SO THAT CORRECTED DRAFT CAN BE SENT OUT AS A FRONT CHANNEL CABLE.

3. SUMMARY: A/S MOOSE MET MARCH 22 WITH REPRESENTATIVES OF THE EU PRESIDENCY, THE COMMISSION, THE COUNCIL, AND SEVERAL MEMBER STATES. TOPICS DISCUSSED INCLUDED: RWANDA, BURUNDI, ZAIRE, SUDAN,
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USEU B 03548 01 OF 06 241855Z
SOMALIA, THE HORN OF AFRICA INITIATIVE, ANGOLA, MOZAMBIQUE, SOUTH AFRICA, LIBERIA, SIERRA LEONE, GAMBIA, NIGERIA, THE AFRICAN DEVELOPMENT BANK, AND PREVENTIVE DIPLOMACY AND PEACEKEEPING. ALL PARTIES AGREED THAT AFRICAN COUNTRIES AND REGIONAL AND SUBREGIONAL ORGANIZATIONS MUST TAKE A LARGER ROLE IN SETTLING AFRICAN PROBLEMS, AND THAT U.S. AND EU AID SHOULD BE DIRECTED, WHEN POSSIBLE, TO ENCOURAGING SUCH ACTIVITY.

Page - 1

UNITED STATES DEPARTMENT OF STATE

REVIEW AUTHORITY:
HARRY R. MELONE

UNCLASSIFIED

CONFIDENTIAL

Date Printed:

08-Aug-2000

DOC_NBR: 1995USEUB03548

CHANNEL: n/a

HANDLING: n/a

87

PARTICIPANTS ARE LISTED IN THE LAST PARAGRAPH. END
SUMMARY.

[RWANDA]

4. A/S MOOSE NOTED THAT AT THE RECENT ROSG MEETING IN NEW YORK, DISCUSSION CENTERED AROUND NEW STRAINS DEVELOPING IN KIGALI, EVIDENCED BY TENSION BETWEEN THE UN/GOR; UNAMIR/GOR. THESE ELEMENTS ARE NOT SURPRISING TO US AND WE SHOULD CONTINUE OUR STRATEGY. IT IS TRUE THAT EXTREMISTS ARE MORE VOCAL; HOWEVER, WE MUST DISAGGREGATE THE PROBLEM AND DEAL WITH THEM ON THEIR OWN MERITS. ON THE ISSUE OF RECONCILIATION, THE GOR NEEDS TO BE PRESSED ON STEPS IT WILL TAKE. THE U.S. IS CONSIDERING THE DISPATCH OF A HIGH-LEVEL REPRESENTATIVE TO SEE KAGAME. A/S MOOSE NOTED THAT THERE ARE PROBLEMS WITH TIMELY DELIVERY OF ASSISTANCE FROM MANY COUNTRIES, INCLUDING THE U.S. WHILE APPROXIMATELY USD 60 MILLION HAS BEEN PLEDGED TO THE RWANDA TRUST FUND, ONLY APPROXIMATELY USD 2 MILLION HAS BEEN DELIVERED. THERE IS ALSO SOME QUESTION OVER HOW EFFICIENTLY THESE FUNDS ARE BEING DISBURSED. WE ARE DOING AN IN-DEPTH STUDY ON

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USEU B 03548 01 OF 06 241855Z
FOOD AVAILABILITY AND STRUCTURE. A COMMISSION REPRESENTATIVE AGREED, NOTING THAT ONE FOOD AID REQUEST OF 12M HAD TRANSLATED INTO USD 4 MILLION IN FOOD AID AND USD 8 MILLION FOR ADMINISTRATION. MOOSE SAID THAT THE GOR SHOULD BE PRESSED TO TAKE STEPS TO FACILITATE PROPER USE OF AID, AND THAT DELAYS IN DELIVERY COULD NOT BE ACCEPTED AS AN EXCUSE TO AVOID SUCH MEASURES. HE URGED THAT THE FAIRLY SUCCESSFUL CONSULTATIONS OF THE SUPPORT GROUP IN THE WEST BE EXTENDED TO COORDINATION ON THE GROUND IN KIGALI.

5. A/S MOOSE STRESSED THAT WHILE THE US HAD ACCOUNTED FOR 28 PER CENT OF FOOD AID TO RWANDA IN 1994, PRELIMINARY FIGURES SHOWED THAT SO FAR THE U.S. HAD PLEDGED 76 PER CENT OF ALL FOOD AID. HE EXPRESSED CONFIDENCE THAT MORE EUROPEAN PLEDGES WOULD BE FORTHCOMING. HE FURTHER NOTED THAT THERE IS ONLY ENOUGH FOOD AID IN THE PIPELINE TO FEED RWANDAN REFUGEES (BOTH IN RWANDA AND IN NEIGHBORING COUNTRIES) THROUGH APRIL, AND THAT UNLESS MORE AID WERE EN ROUTE, THERE WOULD BE SHORTAGES IN MAY. AT CURRENT AID LEVELS, HE SAID, THERE

UNCLASSIFIED

CONFIDENTIAL

Date Printed:
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DOC_NBR: 1995USEUB03548

CHANNEL: n/a
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87

WOULD BE A GAP OF APPROXIMATELY 200,000 TONS BY THE END OF THE YEAR. A COMMISSION REPRESENTATIVE ASSURED A/S MOOSE THAT THE EU WOULD PROVIDE MORE FOOD AID. HE SAID, HOWEVER, THAT THE EU HAD SPENT CLOSE TO USD 1 BILLION ON ASSISTANCE IN RWANDA, AND THAT IT IS NOT CLEAR THAT THIS LEVEL OF AID CAN BE SUSTAINED IN THE LONG TERM.

6. THE EU (REPRESENTED, EXCEPT WHEN NOTED, BY JEAN MARC DE LA SABLIERE, FOR THE FRENCH PRESIDENCY) AGREED WITH A/S MOOSE'S POINTS, AND ADDED THAT THE EU IS CONSIDERING
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USEU B 03548 01 OF 06 241855Z
A DEMARCHE TO RWANDA ON PRISON CONDITIONS AND HUMAN RIGHTS. THE EU IS IN CONTACT WITH THE UN HUMAN RIGHTS COMMISSION IN ORDER TO GET DETAILS SO THAT THE DEMARCHE CAN BE AS CONCRETE AS POSSIBLE. THE EU IS ALSO WORRIED ABOUT CONTINUED FINANCING FOR HUMAN RIGHTS MONITORS IN RWANDA.

7. EU COMMISSION REPRESENTATIVE CITED PUBLIC CONCERN THAT WESTERN COUNTRIES MIGHT BE ATTEMPTING TO PERSUADE PEOPLE TO LEAVE REFUGEE CAMPS BY PROVIDING LESS FOOD. HE DENIED THAT THE EU IS PURSUING SUCH A POLICY, AND SAID THAT IT BELIEVES THAT CONFIDENCE BUILDING AND RECONCILIATION IN RWANDA IS THE PROPER WAY TO ENCOURAGE REPATRIATION.

BURUNDI

CONFIDENTIAL

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CONFIDENTIAL PTQ9872

PAGE 01 USEU B 03548 02 OF 06 241856Z
ACTION AF-01

INFO LOG-00 OASY-00 TEDE-00 ADS-00 ONY-00 SSO-00 /001W
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O 241930Z MAR 95
FM USEU BRUSSELS
TO SECSTATE WASHDC IMMEDIATE

Page - 3

UNCLASSIFIED

CONFIDENTIAL

Date Printed:

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87

CONFIDENTIAL SECTION 02 OF 06 BRUSSELS 003548

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8. THE TWO SIDES AGREED THAT THE SITUATION HAS WORSENEDED CONSIDERABLY IN THE LAST FEW WEEKS, WITH THE ASSASSINATION OF THE ENERGY MINISTER, ATTACKS ON BELGIAN CITIZENS, AND THREATS TO THE U.S. AMBASSADOR AND SRSG ABDALLAH. THE SIDES AGREED THAT THESE INCIDENTS WERE PROBABLY PLANNED BY VARIOUS EXTREMIST GROUPS. THE EU SAID THAT IT HAD ADOPTED A NEW DECLARATION ON BURUNDI RECENTLY, WITH SPECIFIC COMMITMENTS FOR ACTION, AND WOULD SEND A TROIKA MISSION TO BUJUMBURA WITHIN SEVERAL DAYS. A/S MOOSE WELCOMED THE EU DECLARATION, AND ALSO

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USEU B 03548 02 OF 06 241856Z
CALLED FOR STRENGTHENING THE PRESENCE OF THE UN, MORE TECHNICAL ASSISTANCE TO THE JUDICIARY, AND MORE POLICE TRAINING.

9. A/S MOOSE SAID THAT THE U.S. IS RE-EXAMINING THE ISSUE OF PREVENTIVE MILITARY DEPLOYMENT IN BURUNDI. WE MUST ENGAGE THE BURUNDI MILITARY IN CONVERSATIONS ON THEIR CONCERNS, NOTING THEY ARE ON THEIR OWN FOR MAINTAINING SECURITY. GIVEN THE DETERIORATION IN THE SECURITY SITUATION, THEY MIGHT RETHINK HAVING AN ADDITIONAL PRESENCE. UN, OAU MIGHT BE CONSIDERED AS PART OF ANY PLAN. IT IS TIMELY TO BEGIN SOME CONTINGENCY PLANNING FOR A WORSE-CASE SCENARIO. OUR MISSION IN GENEVA HAS BEGUN CONVERSATIONS WITH UN AGENCIES. [REDACTED] SAID "THE HIGH COMMAND OF THE BURUNDI MILITARY IS THE KEY. IT MADE THE CHOICE NOT TO PARTICIPATE IN N'DADYE'S ASSASSINATION, AND HAS GENERALLY ACTED PROPERLY. WE ARE ALL CONCERNED, HOWEVER, AT BAGAZA'S INFLUENCE ON JUNIOR HIGH COMMAND OFFICERS." IT WAS AGREED THAT BURUNDI SHOULD BE IN THE APRIL 21 ROSG MEETING.

B1

CONFIDENTIAL

Date Printed:

08-Aug-2000

DOC_NBR: 1995USEUB03548

CHANNEL: n/a

HANDLING: n/a

87

ZAIRE

10. THE TWO SIDES AGREED THAT FURTHER EFFORTS SHOULD BE MADE TO SUPPORT PRIME MINISTER KENGO, WHO IS UNDER ATTACK BOTH FROM RADICALS IN HIS OWN PARTY AND FROM PRESIDENT MOBUTU. BOTH SIDES FURTHER AGREED THAT KENGO'S ECONOMIC POLICIES MAY BE THE LAST CHANCE TO

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USEU B 03548 02 OF 06 241856Z
AVOID DISASTER IN ZAIRE. EVEN THOUGH ZAIRE DOES NOT YET MEET WORLD BANK OR IMF REQUIREMENTS, IT WAS FELT THAT SOMETHING MUST BE DONE TO GIVE KENGO VISIBLE IMPROVEMENTS TO POINT TO. SOME OF HIS ACTIONS IN THE ECONOMIC SPHERE HAVE BEEN REMARKABLE. THE EU SAID THAT ITS PROGRAM FOR ZAIRE HAS INCLUDED REHABILITATION. IT ALSO INCLUDES SOCIAL AND HEALTH PROGRAMS BOTH IN THE CITY AND IN PARTICULAR, IN THE COUNTRYSIDE. THIS WAS BEING DONE PURPOSEFULLY, TO GIVE KENGO VISIBLE ACHIEVEMENTS HE COULD TAKE CREDIT FOR. A/S MOOSE FULLY AGREED ON THE NEED TO BOLSTER KENGO. THE EU ALSO NOTED THAT WHILE THERE IS NO GENERAL GOVERNMENT REPRESSION, FEW POLITICAL PRISONERS, AND A GENERALLY FREE PRESS, THE ABSENCE OF A WORKING STATE MEANT THAT IN EVERYDAY LIFE HUMAN RIGHTS WERE IN FACT TENUOUS, ESPECIALLY IN THE FACE OF ARMY ABUSES. THEREFORE, WE MUST CONTINUE TO STRESS OUR HUMAN RIGHTS CONCERNS AND PUSH THE TRANSITION FORWARD.

SUDAN

11. THE TWO SIDES AGREED THAT THE SITUATION IN SUDAN IS ALSO DETERIORATING, WITH RECENT GAINS BY HARD-LINERS DURING RECENT CABINET RESHUFFLES, AND A RENEWAL OF FIGHTING IN THE SOUTH. BOTH SIDES HAVE MADE DEMARCHES TO THE GOS, AND BOTH HAVE CONCLUDED THAT THE GOS IS UNLIKELY TO SOFTEN ITS STAND. NEIGHBORING STATES WHICH HAVE TRIED TO MEDIATE HAVE REACHED THE SAME CONCLUSION. THE JANUARY MEETING IN ASMARA TO WHICH SUDANESE

CONFIDENTIAL

CONFIDENTIAL

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CONFIDENTIAL

Date Printed:

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DOC_NBR: 1995USEUB03548

CHANNEL: n/a

HANDLING: n/a

87

PAGE 04 USEU B 03548 02 OF 06 241856Z
OPPOSITION GROUPS WERE INVITED WAS YET ANOTHER
INDICATION OF THIS CHANGE IN ATTITUDE. THE TWO SIDES
AGREED THAT THE IGADD PROCESS DESERVES SUPPORT, AND IS
ALSO UNLIKELY TO GET ANYWHERE WITHOUT THIS SUPPORT.
SECRETARY MOOSE SUGGESTED THAT AN EFFORT TO FORMALIZE

THE DE FACTO ARMS EMBARGO AGAINST GOS MIGHT BE ONE WAY
TO SEND A STRONGER SIGNAL OF DISAPPROVAL. HE CITED
CIRCUMSTANTIAL EVIDENCE OF SUDANESE PARTICIPATION IN
TERRORIST ACTIVITIES INCLUDING THE WORLD TRADE CENTER.
HE ALSO NOTED THAT THE U.S. POLICY TOWARDS SUDAN WOULD
BE AFFECTED IF HARD (AS OPPOSED TO CURRENT
CIRCUMSTANTIAL) EVIDENCE OF GOS INVOLVEMENT WERE
REVEALED.

12. SEVERAL DIFFERENCES ON SUDAN BECAME APPARENT.
WHILE ACCEPTING THE EU DESCRIPTION OF THEIR CONTACTS
WITH GOS AS "FRANK AND FIRM", A/S MOOSE NOTED THAT

CONFIDENTIAL

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CONFIDENTIAL

PTQ9873

PAGE 01 USEU B 03548 03 OF 06 241856Z
ACTION AF-01

INFO LOG-00 OASY-00 TEDE-00 ADS-00 ONY-00 SSO-00 /001W
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O 241930Z MAR 95
FM USEU BRUSSELS
TO SECSTATE WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 03 OF 06 BRUSSELS 003548

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B1

UNCLASSIFIED

CONFIDENTIAL

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CHANNEL: n/a

HANDLING: n/a

87

A/S MOOSE ALSO

B1

CONTESTED EU SUGGESTIONS THAT THE GOVERNMENT MIGHT NOT BE MOUNTING THE TRADITIONAL DRY-SEASON OFFENSIVE. WHILE ACKNOWLEDGING THAT THE GOS HAD ATTEMPTED TO EXPLOIT DIVISIONS BETWEEN THE TWO MAJOR SOUTHERN OPPOSITION GROUPS, HE NOTED THAT THE NORTH HAS, AFTER INITIAL SETBACKS, TAKEN THE OFFENSIVE AGAINST BOTH OF THEM.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USEU B 03548 03 OF 06 241856Z

THE SOMALIA WITHDRAWAL

13. THE TWO SIDES AGREED THAT THE WITHDRAWAL OF UN FORCES HAD GONE WELL, AND THAT THIS BOLSTERED THE UN'S ABILITY TO CONDUCT FURTHER OPERATIONS. BOTH WERE PLEASED BY THE UNEXPECTED (AND TENUOUS) CALM IN SOMALIA SINCE THE WITHDRAWAL, AND PLEDGED TO REMAIN ENGAGED TO ENCOURAGE FURTHER COOPERATION BETWEEN THE MAJOR SOMALI FACTIONS. A/S MOOSE NOTED THAT THE OAU, IGADD, AND ARAB LEAGUE MEDIATION INITIATIVES ALL DESERVE SUPPORT. THE EUROPEANS SAID THAT THEY WERE INVESTIGATING EXPANDING THEIR ASSISTANCE TO NEW REGIONS OF SOMALIA, ALTHOUGH THEY WOULD STILL NOT GO TO MOGADISHU FOR SECURITY REASONS. THE EU SIDE DID MAINTAIN, HOWEVER, THAT EVENTS IN MOGADISHU WERE THE KEY TO AN OVERALL SOLUTION, AS A RESULT DE LA SABLIERE SAID, "WE ARE KEEPING OUR FINGER ON THE MOGADISHU PULSE."

GREATER HORN OF AFRICA INITIATIVE

14. A/S MOOSE SAID THAT THE U.S. HAS APPROACHED HORN GOVERNMENTS WITH THE GHAI PROPOSAL, AND RECEIVED EXPRESSIONS OF INTEREST, ESPECIALLY FROM ETHIOPIA, ERITREA, AND UGANDA. THE HORN COUNTRIES ARE PLANNING TWO MEETINGS FOR THE NEAR FUTURE: ONE AMONG THEMSELVES, TO DEVELOP PROPOSALS, AND ONE WITH WESTERN DONOR COUNTRIES. THIS IS ALREADY A SUCCESS, SINCE ONE OF THE

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USEU B 03548 03 OF 06 241856Z

Page - 7

CONFIDENTIAL

Date Printed:

08-Aug-2000

DOC_NBR: 1995USEUB03548

CHANNEL: n/a

HANDLING: n/a

87

GOALS OF THE INITIATIVE IS TO ENCOURAGE AFRICAN COUNTRIES TO WORK AMONG THEMSELVES, WITH WESTERN SUPPORT, TO SOLVE AFRICAN PROBLEMS. A/S MOOSE PROPOSED THAT A FIRST GROUP OF COUNTRIES MIGHT INCLUDE ETHIOPIA, ERITERIA, UGANDA, AND KENYA, WITH OTHERS SUCH AS BURUNDI, RWANDA, AND TANZANIA POSSIBLY JOINING LATER. HORN COUNTRIES HAVE EXPRESSED A DESIRE TO RESERVE A PLACE FOR SUDAN, ON THE ASSUMPTION THAT IT WILL EVENTUALLY HAVE A GOVERNMENT THAT WOULD BE ABLE TO JOIN; THE U.S. SUPPORTS THIS POSITION. EU COMMISSION REPRESENTATIVE STENBERG SAID THE EU WAS PLANNING A POLICY DECISION AND STATEMENT THAT RECOGNIZED THE NEED FOR A REGIONAL FRAMEWORK THAT SUPERCEDED AID MECHANISMS. HE SAID THAT THE EXPRESSIONS OF REGIONAL INTEREST THAT A/S MOOSE HAD REFERRED TO WERE BENEFICIAL TO THE GHAI IDEA. THE EU, IN PRINCIPLE WELCOMED THE U.S. INITIATIVE. HE ADDED THAT THE EU HAD BEEN TALKING TO ETHIOPIA AND ERITREA ON ASSISTANCE PROGRAMS AND WOULD SHARE RESULTS WITH THE U.S. SHORTLY.

ANGOLA

B1

UNCLASSIFIED

CONFIDENTIAL

Date Printed:

08-Aug-2000

DOC_NBR: 1995USEUB03548

CHANNEL: n/a

HANDLING: n/a

87

B1

16. A/S MOOSE SAID THAT RECONCILIATION IN ANGOLA IS
LIKELY TO BE MORE DIFFICULT THAN IN MOZAMBIQUE, SINCE

CONFIDENTIAL

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CONFIDENTIAL

PTQ9875

PAGE 01 USEU B 03548 04 OF 06 241856Z
ACTION AF-01

INFO LOG-00 OASY-00 TEDE-00 ADS-00 ONY-00 SSO-00 /001W
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O 241930Z MAR 95
FM USEU BRUSSELS
TO SECSTATE WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 04 OF 06 BRUSSELS 003548

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EVEN THE DEFINITION OF RECONCILIATION IS NOT NECESSARILY
AGREED UPON.

B1
B1

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USEU B 03548 04 OF 06 241856Z

B1

Page - 9

UNCLASSIFIED

CONFIDENTIAL

Date Printed:

08-Aug-2000

DOC_NBR: 1995USEUB03548

CHANNEL: n/a

HANDLING: n/a

87

B1

MOZAMBIQUE

17. BOTH SIDES DEPLORED THE LACK OF ANY OPPOSITION
PRESENCE IN THE NEW GOVERNMENT. [REDACTED]

B1

SOUTH AFRICA

18. BOTH SIDES WELCOMED GENERALLY EXCELLENT PROGRESS BY
THE NEW GOVERNMENT OF SOUTH AFRICA, PARTICULARLY
PRAISING GOSA ECONOMIC AND FISCAL POLICIES. A/S MOOSE
NOTED A FEW BILATERAL PROBLEMS WITH GOSA, SUCH AS THE
ARMSCOR DISPUTE (WHICH IRONICALLY GIVES THE OLD AND NEW
REGIMES SOMETHING TO AGREE ABOUT) AND U.S. CONCERNS OVER
GOSA CONTACTS WITH OLD ANC ALLIES SUCH AS CUBA, LIBYA,
AND IRAN. HE ALSO NOTED U.S. CONCERN OVER EU-SOUTH

CONFIDENTIAL

Date Printed:

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CHANNEL: n/a

HANDLING: n/a

87

AFRICAN TRADE NEGOTIATIONS THAT MIGHT HAVE
DISCRIMINATORY EFFECTS ON U.S. FIRMS.

B1

20. THE TWO SIDES ALSO NOTED APPARENT GOSA RELUCTANCE TO SUPPORT EXTENSION OF THE NON-PROLIFERATION TREATY (NPT). THIS RELUCTANCE IS DUE TO SENSITIVITY OVER SOUTH AFRICA'S LOCAL PRESTIGE, AND FEARS OF APPEARING "TOO PUSHY, OR OUT OF LINE WITH REGIONAL THINKING." THE U.S. AND EU BELIEVE THAT GOSA SUPPORT FOR INDEFINITE NPT EXTENSION WOULD HAVE A POWERFUL EFFECT, AND ARE BOTH EMPHASIZING TO GOSA THAT THIS IS AN OPPORTUNITY TO EXERT NOT ONLY REGIONAL, BUT WORLD LEADERSHIP. ANGOLA'S FM HAS ANNOUNCED HIS COUNTRY'S FORTHCOMING SIGNATURE, BUT CONCERN WAS EXPRESSED OVER ANGOLA'S PAYMENT OF THE MANDATORY USDOLS 50,000 UPON SIGNATURE.

LIBERIA, SIERRA LEONE AND GAMBIA

CONFIDENTIAL

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CONFIDENTIAL

PTQ9876

PAGE 01
ACTION AF-01

USEU B 03548 05 OF 06 241857Z

CONFIDENTIAL

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21. THE TWO SIDES AGREED THAT GERRY RAWLINS IS KEY TO ANY SOLUTION IN LIBERIA. HE IS USING HIS EXTENSIVE PERSONAL CONTACTS TO TRY TO DRAW NIGERIA, WITHOUT WHICH A SOLUTION IS NOT POSSIBLE, BACK INTO NEGOTIATIONS. NONETHELESS, NEITHER SIDE WAS CONVINCED THAT RAWLINS' OPTIMISM IS JUSTIFIED. NEITHER SIDE KNOWS WHERE TO GET MORE MONEY TO SUPPORT ECOMOG, BUT ITS DEPARTURE WOULD BE A DISASTER, AND IN ANY CASE WOULD ONLY THROW THE PROBLEM INTO THE LAP OF THE UN AND SO BACK TO THE U.S. AND EU. FURTHERMORE, THE FLOW OF ARMS TO ALL SIDES INHIBITS A SOLUTION, SINCE WHENEVER A GROUP GETS A NEW SHIPMENT,

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USEU B 03548 05 OF 06 241857Z
THEY ABANDON NEGOTIATIONS TO SEE WHAT THEY CAN GET ON THE BATTLEFIELD. MOST REGIONAL STATES ARE EITHER COMPLICIT IN THE ARMS FLOW OR INSUFFICIENTLY VIGILANT IN FIGHTING IT. BOTH SIDES WERE CONCERNED THAT THE CONFLICT IN LIBERIA COULD "METASTASIZE" INTO OTHER STATES.

22. THE SITUATION IN SIERRA LEONE IS ALSO GRIM. THE REBELS ARE NOT RESPONDING TO OFFERS FOR INTERNATIONAL MEDIATION, AND APART FROM THEIR DEMANDS FOR THE WITHDRAWAL OF ALL FOREIGN TROOPS AS A PRECONDITION FOR NEGOTIATIONS, HAVE NOT MADE CLEAR WHAT THEIR GOALS AND AIMS ARE. THE GOVERNMENT HAS RECENTLY LOST TWO MINES THAT WERE ITS MAJOR SOURCES OF INCOME, AND IS LOSING THE CONFIDENCE OF THE POPULATION AS FIGHTING WEARS ON.

23. BOTH SIDES WELCOME THE SHORTENING OF GAMBIA'S

CONFIDENTIAL

Date Printed:

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DOC_NBR: 1995USEUB03548

CHANNEL: n/a

HANDLING: n/a

87

TRANSITION PERIOD TO DEMOCRACY, BUT DO NOT WANT THE MILITARY TO ASSUME THAT IT CAN RETAIN POWER UNTIL THE END OF THE TRANSITION WITH INTERNATIONAL BLESSING. BOTH SIDES AGREED THAT GAMBIA MUST UNDERTAKE CONCRETE STEPS TOWARDS RESTORING CIVILIAN GOVERNMENT AND THE RULE OF LAW BEFORE AID IS RESUMED. THE EU HAS RECENTLY DEMARCHED GAMBIA ON THIS SUBJECT; THE DEMARCHE WAS RECEIVED WITHOUT ENTHUSIASM. A/S MOOSE EXPRESSED CONCERN THAT A RECENT AGREEMENT WITH LIBYA WOULD GIVE THAT COUNTRY FURTHER OPPORTUNITIES TO EXERT INFLUENCE IN THE AREA.

NIGERIA

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USEU B 03548 05 OF 06 241857Z

24. A/S MOOSE SAID THAT THE COLLECTIVE MEASURES TAKEN IN NOVEMBER 1993 AGAINST THE MILITARY REGIME DO NOT SEEM TO BE WORKING. HOWEVER, THE RECENT WAVE OF ARRESTS AFTER A REPORTED COUP ATTEMPT INDICATE ABACHA'S WEAKNESS (ALTHOUGH ABACHA MAY SEE THEM AS SHORING UP HIS RULE). A/S MOOSE MENTIONED THAT THE U.S. IS NOT SURE THAT ABACHA WILL NOT DECIDE TO SUMMARILY EXECUTE THOSE RECENTLY ARRESTED, AND HAS TRIED TO COMMUNICATE TO HIM THAT DOING SO WOULD HAVE SEVERE CONSEQUENCES. [REDACTED]

[REDACTED] CLAIMED HE HAD SIMILAR INFORMATION FROM OBASAJO'S WIFE. BOTH SIDES AGREED THAT NIGERIA CAN BE PRESSURED BECAUSE OF ITS CONCERN FOR ITS INTERNATIONAL IMAGE AND ITS DESIRE TO HOST A 1996 SOCCER TOURNAMENT. A/S MOOSE SAID, HOWEVER, THAT THE U.S. IS CONCERNED WITH NARCOTICS TRAFFIC IN NIGERIA AND IS WILLING TO COOPERATE WITH THE GON ON THIS SUBJECT, AND HAS INVITED THE GON NARCOTICS POLICE CHIEF TO A MEETING IN WASHINGTON.

B1

25. A/S MOOSE SAID THAT THE U.S. AND EU MUST PUT PRESSURE ON THE NATIONAL CONSTITUTIONAL ASSEMBLY (NCC) TO COME UP WITH REASONABLE, CREDIBLE PROPOSALS, SO THAT ABACHA WILL NOT BE ABLE TO TURN THEM DOWN. THE NCC MUST ALSO PRODUCE SIMPLE, CLEAR RULES SO ABACHA CANNOT USE AS A PRETEXT TO MOVE SO SLOWLY THAT HE SIMPLY PROLONGS HIS OWN RULE. THE LAGOS OPPOSITION SHOULD ALSO BE BROUGHT IN. DE LA SABLIERE SAID THAT FRANCE, NIGERIA'S LARGEST CREDITOR, WANTS TO SEE THE GON PAYING ITS DEBTS ASAP.

CONFIDENTIAL

Date Printed:

08-Aug-2000

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CHANNEL: n/a

HANDLING: n/a

87

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USEU B 03548 05 OF 06 241857Z
PREVENTIVE DIPLOMACY AND PEACEKEEPING

26. THE EU SIDE ASSERTED THAT AFRICAN COUNTRIES, SUBREGIONAL ORGANIZATIONS, AND THE OAU ALL SEEM TO BE MORE RECEPTIVE RECENTLY TO THE IDEA THAT AFRICANS MUST WORK TOGETHER TO SOLVE AFRICAN PROBLEMS. AS A RESULT, THE PREVENTIVE DIPLOMACY/PEACEKEEPING ISSUE IS ALWAYS ON THE OAU AGENDA NOW. SALIM SALIM, HE SAID, WANTED TO DEVELOP OAU CAPACITIES IN THIS RESPECT, AND THE FRANCOPHONE COUNTRIES HAVE PASSED THE MECHANISM STAGE. SUBREGIONAL GROUPS SUCH AS SADC AND IGADD, HE ADDED, SHOULD BE PART OF THE PROCESS TO DEVELOP PREVENTIVE DIPLOMACY/PEACEKEEPING CAPACITY.

27. A/S MOOSE SAID THAT THE U.S. WOULD WELCOME SUCH A DEVELOPMENT, AND SAW SIGNS OF IT, BUT DID NOT BELIEVE THAT THE IDEA HAD FULLY CRYSTALLIZED. THE EU SIDE

CONFIDENTIAL

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CONFIDENTIAL

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PAGE 01 USEU B 03548 06 OF 06 241857Z
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TO SECSTATE WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 06 OF 06 BRUSSELS 003548

FOR AF/RA - SANDRA MENDYK

AF FOR ROGER ERVIN FROM AMB RENDER

E.O. 12356: 3/24/2020

TAGS: AMGT

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87

SUBJECT: OFFICIAL-INFORMAL

RESPONDED THAT IT HAD BEEN DISCUSSING SUCH PLANS WITH THE AFRICANS, AND WAS WORKING ON AN INTERNAL PAPER ON THE SUBJECT. DE LA SABLIERE PROMISED TO KEEP THE U.S. INFORMED OF DEVELOPMENTS. HE SAID THE OAU IN CAIRO, ENCOURAGED BY THE EU WOULD DEVELOP A PAPER, COMPILE IDEAS AND RECRUIT AFRICAN PARTICIPATION. DE LA SABLIERE EXPLAINED THAT THE IDEA WAS TO A) PREPARE, B) TRAIN, C) CONDUCT EXERCISES WITH, AND, D) IDENTIFY RESOURCES FOR AFRICAN PEACEKEEPING TROOPS. HE STRONGLY SUPPORTED THE IDEA OF SPONSORING AND LOGISTICAL SUPPORT ("PARRAINAGE") FOR AFRICAN UNITS BY WESTERN DONORS. HE AFFIRMED THAT "AFRICAN PREVENTIVE DIPLOMACY AND PEACEKEEPING WOULD

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PAGE 02 USEU B 03548 06 OF 06 241857Z
PROVIDE THE LEGITIMACY THAT WILL ADVANCE INTERNATIONAL GOALS IN THE ONGOING PROCESS OF SEARCH FOR STABILITY IN THE REGION."

28. THE EU ASKED ABOUT U.S. COMMITMENTS TO AFRICAN PEACEKEEPING GIVEN OUR BUDGET DIFFICULTIES AND THE DRIVE IN CONGRESS TO REDUCE FOREIGN AID EXPENDITURES. A/S MOOSE SAID THAT WHILE SOME U.S. MONEY ORIGINALLY INTENDED FOR AFRICA HAD BEEN DIVERTED TO PAY FOR OPERATIONS IN HAITI, THE U.S. EXPECTED TO MAINTAIN ITS LEVEL OF SUPPORT FOR THE OAU AT APPROXIMATELY USD 1 MILLION. HE INFORMED THE EU OF THE ADMINISTRATION'S REQUEST FOR USD 20 MILLION FOR AID TO AFRICA THIS YEAR, BUT SAID THAT ITS FATE WITHIN THE U.S. LEGISLATIVE PROCESS REMAINS UNCERTAIN.

AFRICAN DEVELOPMENT BANK

29. UPON A/S MOOSE'S URGING, THE EU SIDE AGREED THAT IT SHARED U.S. CONCERNS OVER THE STATE OF THE AFRICAN REGIONAL DEVELOPMENT BANK. A/S MOOSE SAID THAT THE U.S. HAS DECIDED TO RAISE THE ISSUE TO THE HIGHEST POLITICAL LEVEL WITH CERTAIN AFRICAN COUNTRIES, WHICH HAVE RECEIVED DEMARCHES AND A LETTER FROM VP GORE. THE U.S. HOPES FOR PROGRESS ON ORGANIZATION AND MANAGEMENT OF THE BANK, ITS CREDIT POLICY, AND THE CHOICE OF A NEW PRESIDENT WHO IS CAPABLE OF HELPING IT RECOVER. THE BANK'S FAILURE WOULD CAUSE MAJOR POLITICAL PROBLEMS, HE

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SAID. THE EU GENERALLY AGREED, BUT QUESTIONED THE
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PAGE 03 USEU B 03548 06 OF 06 241857Z
BANK'S REAL EFFECTIVENESS, NOTING THAT FORTY-FIVE
PERCENT OF THE BANK'S LOANS GO TO NORTH AFRICA. HE
OUTLINED PROBLEMS WITH CREDIT POLICY, ORGANIZATION,
MANAGEMENT, THE NEW PRESIDENCY, OVERALL DIRECTION, AND
LACK OF INTEREST IN CLEAN-UP AND PROGRESS. HE SAID THE
SITUATION REQUIRED AFRICAN HEAD OF STATE ATTENTION,
BECAUSE, OFTEN, THE PROBLEM WAS AT THE MINISTER OF
FINANCE LEVEL. HE FEARED DONOR ABILITY TO GO ON
CONTRIBUTING TO AN INSTITUTION SO RIFE WITH PROBLEMS,
AND RECALLED THE POLITICAL CONSEQUENCES THE BANK'S
FAILURE WOULD HAVE. THE TWO SIDES AGREED TO CONSULT
FURTHER ON THE ISSUE BEFORE IT COMES UP BEFORE THE WORLD
BANK.

DELEGATION LIST

30. LIST OF PARTICIPATNS AT THE MEETING FOLLOWS:
FRENCH PRESIDENCY: JEAN-MARC DE LA SABLIERE
JEAN-LOUIS DESTANS
MARC GENDRY

GERMANY: UWE SCHRAMM
HANS JOACHIM DAER

SPAIN: LUIS GARCIA-CEREZO

EU COMMISSON: STEFFEN STENBERG
IMRE CZIGANY
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PAGE 04 USEU B 03548 06 OF 06 241857Z
J. LANDGRAF

EU COUNCIL: FERNANDO NEVES
CHRISTOPH WEIDIGER

USA: A/S - GEORGE MOOSE
AF/C DIRECTOR - ARLENE RENDER

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AF/RA - SANDRA MENDYK
AF - ROGER ERVIN
USEU - ALBERT NAHAS
USEU - MATTHEW WIENER

(DRAFTED: POL:MWIENER; CLEARED: POL:ANAHAS; POL:MBRIES;
APPROVED: POL:JGREENWALD)

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